

## Message Text

UNCLASSIFIED

PAGE 01 PARIS 06839 01 OF 03 250722Z  
ACTION EUR-12

INFO OCT-01 ISO-00 AID-05 CEA-01 CIAE-00 COME-00 EB-08  
EA-12 FRB-01 INR-10 IO-14 NEA-10 NSAE-00 USIA-15  
OPIC-06 SP-02 TRSE-00 LAB-04 SIL-01 AGRE-00  
OMB-01 SS-15 /118 W  
-----036059 250728Z /11

R 242207Z FEB 78  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC 7605

UNCLAS SECTION 01 OF 03 PARIS 06839

USOECD

PASS LABOR FOR AVERY AND METCALF

E.O. 11652: N/A  
TAGS: ELAB, OECD  
SUBJECT: MANPOWER AND SOCIAL AFFAIRS COMMITTEE MEETING,  
FEB. 13-15

REFS: (A) MAS/A(78)1 (B) PARIS 5420

SUMMARY -  
MANPOWER AND SOCIAL AFFAIRS COMMITTEE MET FEBRUARY  
13-15 AND APPROVED SEVERAL SECRETARIAT PROPOSALS SUCH  
AS FORMAL ARRANGEMENTS FOR JULY, 1978 WASHINGTON CON-  
FERENCE ON COLLECTIVE BARGAINING; FOLLOW-UP WORK TO  
THE YOUTH UNEMPLOYMENT CONFERENCE (MSAC DID NOT APPROVE  
PROPOSALS FOR A RELATED PART II ACTIVITY) AND INTER-  
GOVERNMENTAL CONFERENCE ON EDUCATION AND TRAINING. AS  
DEBATE CONCERNING MIGRATION WAS PROTRACTED, COMMITTEE  
WAS FORCED TO POSTPONE SOME AGENDA ITEMS UNTIL NEXT  
MEETING. JAMES METCALF LED U.S. DELEGATION ACCOMPANIED  
BY DON AVERY AND LLOYD FELDMAN, DOL. END SUMMARY.

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 PARIS 06839 01 OF 03 250722Z

1. CONFERENCE ON COLLECTIVE BARGAINING AND GOVERNMENT  
POLICIES (MAS(78)4).  
A. FORMAL ARRANGEMENTS -  
THIS CONFERENCE WAS ORIGINALLY APPROVED BY THE MSAC AT  
ITS JUNE 1977 MEETING. THE COMMITTEE AGREED DURING  
SUBJECT MEETING THAT FORMAL ARRANGEMENTS FOR SAME  
SHOULD BE UNDERTAKEN ACCORDING TO SECRETARIAT'S PROPO-

SALS. ELABORATING ON THESE ARRANGEMENTS, SECRETARIAT (DYMOND) OFFERED THE FOLLOWING:

- (A) SECGEN WILL PAY RAPPORTEURS AND DISCUSSANTS;
- (B) GOVERNMENTS WILL FUND THEIR EXPERTS;
- (C) TRADE UNIONISTS AND EMPLOYERS WILL NOT REPRESENT TUAC AND BIAC AS SUCH BUT WILL PARTICIPATE IN THEIR CAPACITY AS EXPERTS. (SECRETARIAT DID NOT IDENTIFY THESE EXPERTS, BUT IS IN PROCESS OF EXTENDING INVITATIONS );
- (D) CONFERENCE WILL NOT FOCUS ON INCOMES POLICIES BUT ON INTER-RELATIONSHIPS BETWEEN INSTITUTIONS AND POLICY FORMULATION. GASS ADDED THAT AS SECRETARIAT ENVISAGED IT ALL COSTS OF MEMBER COUNTRIES' PARTICIPANTS WOULD BE BORNE BY MEMBER COUNTRIES THEMSELVES.

B. CONFERENCE OBJECTIVES -

SECRETARIAT EXPLAINED THAT CONFERENCE OBJECTIVE IS TO EXPLORE RELATIONSHIPS BETWEEN INSTITUTIONS (E.G., LABOR UNIONS, GOVERNMENTAL AGENCIES) AND OPERATIONS OF COLLECTIVE BARGAINING AND GENERAL ECONOMIC, EMPLOYMENT AND SOCIAL POLICIES UNDER SUSTAINED NON-INFLATIONARY ECONOMIC GROWTH IN THE MEDIUM TERM. GERMAN DEL ASKED IF CONFERENCE WOULD BE TRIPARTITE AND EXPRESSED CONCERN WITH REFERENCE TO "WAGE POLICIES" MENTIONED IN PARA 22 OF REF. DOC. HE SAID THAT SUCH POLICIES "HARDLY EXIST IN FRG". JAPANESE DEL CONSIDERED BIAC/TUAC PARTICIPA-

UNCLASSIFIED

PAGE 03 PARIS 06839 01 OF 03 250722Z

TION APPROPRIATE, ESPECIALLY AT AN EXPERTS' MEETING. FRENCH DEL WAS WITHOUT INSTRUCTIONS BUT CONSIDERED CONFERENCE THEMES AS TOO AMBITIOUS AND INQUIRED WHETHER LARGE NUMBERS OF PARTICIPANTS WOULD RENDER CONFERENCE UNWIELDY.

2. YOUTH UNEMPLOYMENT FOLLOW-UP (MAS(78)8)

THE COMMITTEE NOTED THE PROPOSALS IN MAS(78)8 AND ENDORSED THE WORK PROPOSED IN PART I OF THE DOCUMENT TO INITIATE IN-DEPTH ANALYSIS AND EVALUATION OF UNEMPLOYMENT POLICY MEASURES. THIS WORK WILL BE UNDERTAKEN WITHIN THE AGREED 1978 PROGRAM. WHILE U.S., IRELAND AND SCANDINAVIAN COUNTRIES EXPRESSED STRONG SUPPORT IN PRINCIPLE FOR SECRETARIAT PROPOSAL TO INITIATE MORE IN-DEPTH FOLLOW-UP AND RESEARCH UNDER A PART II ARRANGEMENT, THEY WERE UNABLE TO COMMIT THEIR GOVERNMENTS TO THE FINANCIAL ASPECTS. SEVERAL OTHER DELEGATIONS ALSO SUPPORTED THE PROPOSALS, BUT QUESTIONED THE NEED FOR SEPARATE FUNDING. IN CONCLUDING THIS DEBATE, MSAC

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 PARIS 06839 02 OF 03 250723Z  
ACTION EUR-12

INFO OCT-01 ISO-00 AID-05 CEA-01 CIAE-00 COME-00 EB-08  
EA-12 FRB-01 INR-10 IO-14 NEA-10 NSAE-00 USIA-15  
OPIC-06 SP-02 TRSE-00 LAB-04 SIL-01 AGRE-00  
OMB-01 SS-15 /118 W  
-----036077 250727Z /21

R 242207Z FEB 78  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC 7606

UNCLAS SECTION 02 OF 03 PARIS 06839

USOECD

NOTED SECGEN'S INTENTION TO INVITE INTERESTED COUNTRIES  
TO A MEETING TO DISCUSS FINANCIAL AND SUBSTANTIVE AS-  
PECTS OF THE PROPOSALS FOLLOWING FURTHER SECRETARIAT  
PREPARATIONS.

3. MEDIUM-TERM STRATEGY FOR EMPLOYMENT AND MANPOWER  
POLICIES (MAS(78)2; MAS(78)9)  
THE COMMITTEE NOTED SECRETARIAT'S REPORT, THE SECRETARY  
GENERAL'S INTENTIONS TO PUBLISH IT UNDER HIS OWN RES-  
PONSIBILITY AND TO CONSIDER PROPOSING IT AS A BACKGROUND  
DOCUMENT FOR THE JUNE COUNCIL MINISTERIAL. HOWEVER, THE  
MSAC INSISTED THAT CORRECTIONS BE MADE TO REFLECT DIS-  
CUSSIONS IN THE COMMITTEE WHICH REITERATED POINTS MADE  
DURING THE MEETING OF THE WP ON EMPLOYMENT (SEE REF B).  
FOR EXAMPLE, US DEL SAID PAPER WAS TOO NEGATIVE RE  
POTENTIAL OF SELECTIVE EMPLOYMENT POLICIES TO ALLEVIATE  
UNEMPLOYMENT OR COUNTER INFLATION. SEVERAL SMALLER  
COUNTRIES CAUTIONED THAT PROPER BALANCE BETWEEN MACRO-  
ECONOMIC AND SELECTIVE MANPOWER POLICIES DIFFERS AMONG  
COUNTRIES. TURKEY, IRELAND AND PORTUGAL ADDED THAT  
THEIR ECONOMIES REQUIRE FASTER GROWTH RATES AS OPPOSED  
TO MODERATE AND SUSTAINED LEVELS. CONCERNING THE SECRE-  
UNCLASSIFIED

UNCLASSIFIED

PAGE 02 PARIS 06839 02 OF 03 250723Z

TARIAT'S DRAFT POLICY STATEMENT (MAS(78)4), DELEGATIONS SAID DOCUMENT'S LATE ARRIVAL ALLOWED THEM OPPORTUNITY TO OFFER ONLY PRELIMINARY COMMENTS. THE COMMITTEE AGREED, THEREFORE, THAT A REVISED VERSION BE PREPARED FOR BUREAU CONSIDERATION AND SUBSEQUENT SUBMISSION TO THE PLENARY. SOME OF THE PAPERS RECOMMENDATIONS WERE: A) ANALYSIS OF THE TRADE DISTORTING EFFECTS OF CURRENT EMPLOYMENT PROTECTION MEASURES AND B) CLOSER INTEGRATION OF EMPLOYMENT AND SOCIAL POLICIES.

4. IMPLEMENTATION OF COUNCIL RECOMMENDATION ON A GENERAL EMPLOYMENT & MANPOWER POLICY (MAS(78)3).

DELEGATIONS REITERATED STATEMENTS MADE DURING FEB. 9-10 EMPLOYMENT WP MEETING (SEE REF B) AND AGREED TO SEND AMENDED REPORT TO THE COUNCIL.

5. EMPLOYMENT AND UNEMPLOYMENT STATISTICS (MAS(77)16)  
SUBJECT TO AMENDMENTS/CORRECTIONS PROPOSED BY SEVERAL DELEGATIONS, MSAC RECOMMENDED DERESTRICTION AND PUBLICATION OF THIS REPORT.

6. VOCATIONAL EDUCATION AND TRAINING (MAS(77)17)  
MSAC NOTED THE SECRETARIAT'S PREPARATIONS FOR THIS INTERGOVERNMENTAL MEETING, AND AGREED THAT NATIONAL REPORTS FOR IT SHOULD INCLUDE DISCUSSIONS OF BOTH FORMAL AND INFORMAL VOCATIONAL EDUCATION AND TRAINING (I.E. WITHIN AND OUTSIDE OF TRADITIONAL INSTITUTIONS). SINCE THE EDUCATION COMMITTEE IS CLOSELY INVOLVED IN THIS ACTIVITY, THE DATE FOR THE CONFERENCE WILL BE DECIDED AFTER THE EDUCATION COMMITTEE'S MAY, 1978 MEETING. MSAC ALSO NOTED THE SECRETARY GENERAL'S INTENTION TO CONSULT BIAC AND TUAC ON CONFERENCE DOCUMENTATION, AND TO PROPOSE TO THE COUNCIL THAT BIAC/TUAC NOMINATE OBSERVERS TO THE MEETING.

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 PARIS 06839 02 OF 03 250723Z

7. MIGRATION

(A) EXPERTS REPORT ON MIGRATION, GROWTH AND DEVELOPMENT (MAS(78)5 -

MSAC HAD PRELIMINARY DISCUSSION OF THE REPORT PREPARED BY THE EXPERT GROUP CHAIRED BY PROFESSOR KINDLEBERGER AND REQUESTED THAT ITS INITIAL COMMENTS BE CONVEYED TO THE SEC GEN. THE COMMITTEE ALSO NOTED THE SEC GEN'S INTENTION TO SUBMIT THE REPORT TO THE COUNCIL, AND AGREED TO CONTINUE THIS DISCUSSION AT THE NEXT MSAC MEETING. (THIS REPORT ATTEMPTS TO ANALYSE THE BACKGROUND AND REASONS FOR IMPOSING RESTRICTIONS ON MIGRATORY FLOWS, AND TO IDENTIFY THEIR IMPLICATIONS ON THE EFFECTIVE INTERNATIONAL UTILIZATION OF MANPOWER. THE PAPER ALSO EXAMINES POLICY OPTIONS TO ALLEVIATE THE COSTS OF RESTRICTING LABOR FLOWS, OR TO DISTRIBUTE THEM

MORE EQUITABLY THAN IS NOW THE CASE.)

(B) FACILITATION MACHINERY (MAS(78)6)  
THE COMMITTEE APPROVED INTERIM REPORT C(78)9 WHICH WAS  
SUBMITTED TO THE COUNCIL JANUARY 24, 1978. THE SECRETARIAT  
PROPOSED THAT MAS(78)6 ENTITLED "INSTITUTION OF  
SPECIAL MACHINERY FOR FACILITATING THE REINSERTION OF  
MIGRANT WORKERS RETURNING TO THEIR HOME COUNTRY" BE  
APPENDED TO THE INTERIM REPORT AND THEREBY CONSTITUTE  
A FINAL REPORT TO THE COUNCIL. SEVERAL COUNTRIES  
(AUSTRIA, FRG, THE NETHERLANDS AND SWITZERLAND) REJECTED  
THIS PROPOSAL WHICH WOULD HAVE PROVIDED A FRAMEWORK FOR  
BILATERAL OR MULTILATERAL AGREEMENTS BETWEEN MEMBER

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 PARIS 06839 03 OF 03 250722Z  
ACTION EUR-12

INFO OCT-01 ISO-00 AID-05 CEA-01 CIAE-00 COME-00 EB-08  
EA-12 FRB-01 INR-10 IO-14 NEA-10 NSAE-00 USIA-15  
OPIC-06 SP-02 TRSE-00 LAB-04 SIL-01 AGRE-00  
OMB-01 SS-15 /118 W

-----036065 250726Z /21

R 242207Z FEB 78  
FM AMEMBASSY PARIS  
TO SECSTATE WASHDC 7607

UNCLAS SECTION 03 OF 03 PARIS 06839

USOECD

COUNTRIES CONCERNED. THE SECRETARIAT WILL SEND A  
REVISED DOCUMENT TO THE INTERESTED COUNTRIES INVITING  
THEIR WRITTEN COMMENTS. ON THE BASIS OF THESE REPLIES,  
THE SECRETARY GENERAL WILL MAKE PROPOSALS FOR FURTHER  
WORK. AT ISSUE IS THE RANGE OF INSTITUTIONAL SOCIAL AND  
FINANCIAL OBLIGATIONS THE SECRETARIAT'S PROPOSED FRAME-  
WORK COULD IMPOSE ON COUNTRIES OF IMMIGRATION. MSAC WILL  
RESUME THIS DISCUSSION AT ITS NEXT MEETING.

8. UNEMPLOYMENT COMPENSATION (MAS/WP4(76)12)  
THIS ITEM WAS DEFERRED UNTIL THE NEXT MEETING AND DELE-  
GATIONS ARE INVITED TO SUBMIT WRITTEN COMMENTS THEREON

ASAP.

ACTION REQUEST: WRITTEN COMMENTS TO UPDATE, CORRECT OR REVISE U.S. SUBMISSION BY APRIL 15, 1978. (THIS WOULD ALLOW SUFFICIENT TIME FOR SECRETARIAT TO TRANSLATE AND DISTRIBUTE DOCUMENT IN TIME FOR MSAC MAY MEETING.)

9. OTHER BUSINESS

NEXT MEETINGS-

A) BUREAU MEETS IN DUBLIN, APRIL 10, 1978

B. MSAC MEETS MAY 17-18 PRECEDED MAY 16 BY BIAC/TUAC

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 PARIS 06839 03 OF 03 250722Z

CONSULTATIONS WITH BUREAU TO REVIEW FUTURE WORK.

10. THIS CABLE WAS PREPARED FOLLOWING THE DEPARTURE OF WASHINGTON MEMBERS OF THE U.S. DELEGATION.  
SALZMAN

UNCLASSIFIED

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** COMMITTEE MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 24 feb 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 jan 1960  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978PARIS06839  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780087-0784  
**Format:** TEL  
**From:** PARIS USOECD  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780216/aaaaanic.tel  
**Line Count:** 299  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** bfc138d0-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EUR  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:** n/a  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 PARIS 5420  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 29 mar 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** N/A  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3486029  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MANPOWER AND SOCIAL AFFAIRS COMMITTEE MEETING, FEB. 13-15  
**TAGS:** ELAB, OECD  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/bfc138d0-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014